

## Message Text

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TAGS: PFOR, MASS, TU, CY, GR, US

SUBJECT: IDEAS ON CYPRUS AND THE AID CUTOFF

IN AN EFFORT TO STIMULATE FRESH THINKING ABOUT WHAT WE CAN DO TO ASSIST THE RESOLUTION OF THE PROBLEMS OF CYPRUS AND THE CUTOFF OF U.S. MILITARY AID TO TURKEY, I HAVE BEEN MEETING WITH THE YOUNGER OFFICERS OF THIS EMBASSY AND URGING THEM TO PUT FORWARD ANY ADDED IDEAS THEY CAN COME UP WITH. THE SUCCEEDING PARAGRAPHS SUMMARIZE THE SUGGESTIONS THAT HAVE GROWN OUT OF THIS PROCESS. WHILE THESE ARE FAR FROM BEING STAFF-OUT, FINISHED PROPOSALS, MY SENIOR STAFF MEMBERS AND I BELIEVE THEY SHOULD BE PASSED ON, IF ONLY FOR THEIR POSSIBLE VALUE IN GENERATING SPARKS TO AID THE DEPARTMENT'S SEARCH FOR SOLUTIONS. PRINCIPAL SUGGESTIONS ARE AS FOLLOWS:

1. A FURTHER REDUCTION OF TURKISH TROOPS IN CYPRUS WOULD ENABLE US TO SHOW PROGRESS TO THE CONGRESS AND PERHAPS WOULD HELP PERSUADE THE CONGRESS TO CHANGE ITS DECISION ON MILITARY AID. TWO ADDITIONAL WAYS OF SEEKING A TROOP REDUCTION MIGHT BE TRIED:

A. OBTAIN AN INTERNATIONAL GUARANTEE THAT THE PRESENT DEMARCATION LINE IN CYPRUS WILL BE MAINTAINED PENDING A SETTLEMENT, SO AS TO JUSTIFY A TROOP REDUCTION. IF THE UN IS UNACCEPTABLE TO TURKEY, SOME OTHER FORM OF GUARANTEE WOULD HAVE TO SOUGHT.

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B. DISCUSS WITH THE TURKS THE POSSIBILITY THAT THE COMPOSITION OF THEIR FORCES IN CYPRUS COULD BE CHANGED TO SUPPORT A DEFENSIVE RATHER THAN POTENTIALLY OFFENSIVE POSTURE, MAKING POSSIBLE A REDUCTION.

2. EFFORTS WITH THE CONGRESS:

A. SUGGEST THAT CIA DIRECTOR COLBY, OR THE US INTELLIGENCE BOARD, TALK FRANKLY WITH SELECTED SENATORS AND CONGRESSMEN ABOUT THE CONSEQUENCES FOR OUR INTELLIGENCE COLLECTION CAPABILITIES IN THE EVENT THAT U.S. FACILITIES IN TURKEY ARE CLOSED BECAUSE OF THE ARMS EMBARGO.

B. IF WE CANNOT GET CONGRESS TO DROP ALL RESTRICTIONS ON MILITARY ASSISTANCE TO TURKEY, WE SHOULD TRY TO PERSUADE THEM TO DROP THE RESTRICTIONS ON CREDIT SALES AND STRAIGHT SALES, OR AT LEAST THOSE ON STRAIGHT SALES ALONE.

C. TRY TO GET THE SENATE TO RESCIND THE ARMS EMBARGO, THEN (IN THIS CASE OR IN THE PREVIOUS ONE) ASK THE TURKS TO RECIPROCATE BY GOING HALFWAY THEMSELVES, WHICH IN TURN MIGHT ENABLE US TO MOVE THE HOUSE TO TAKE FAVORABLE ACTION.

D. SEEK SENATE ACTION LIFTING THE EMBARGO AND GO ALONG WITH ALMOST ANY BILL FROM THE HOUSE, WITH A VIEW TO PRODUCING A CONFERENCE BILL THAT WOULD ELIMINATE THE RESTRICTIONS AT LEAST ON STRAIGHT SALES AND POSSIBLY ON CREDIT SALES AS WELL.

3. ATTEMPT TO MOVE THE TURKS AWAY FROM THEIR INSISTENCE ON A CO-EQUAL FEDERATION IN CYPRUS BY POINTING OUT THAT IN A 50-50 SPLIT OF POWERS, THEY WOULD BE REQUIRED TO PAY 50 PERCENT OF THE BILLS WHILE THEY HAVE ONLY 20 PERCENT (OR SLIGHTLY LESS) OF THE POPULATION.

4. USE THE CENTO MINISTERIAL MEETING OR A COMBINATION OF CENTO AND NATO MEMBERS' PRESSURE ON THE TURKS TO GET THEM TO SHOW FLEXIBILITY IN THEIR POSITIONS IN GREEK-TURKISH RELATIONS.

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5. ORGANIZE SOME SORT OF LARGE-SCALE DEVELOPMENT FUNDING FOR CYPRUS WHICH WOULD BENEFIT BOTH COMMUNITIES, REDUCE COSTS TO MAINLAND SPONSORS, AND HELP BIND UP THE WOUNDS (THE TURKS WOULD PREFER A FUND SET UP THE U.S. AND OTHERS RATHER THAN A UN FUND).

6. THE U.S. INTELLIGENCE COMMUNITY IN THE NOT TOO DISTANT FUTURE HOPES TO REDUCE SIGNIFICANTLY ITS PRESENCE IN TURKEY THROUGH TECHNOLOGICAL ADVANCES AND BY COVERING

CERTAIN AREAS THROUGH ALTERNATIVE MEANS. THE COMMUNITY SHOULD BE ASKED TO STATE WHAT THEIR TARGETS ARE IN THIS REGARD FOR FIVE YEARS FROM NOW. THE USG SHOULD THEN MOVE AT ONCE TO REDUCE PRESENT FACILITIES TO REACH THESE PROJECTED LEVELS.  
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